Deportation Appeals

EEA Nationals

Length of Residence

September 2018
Bail for Immigration Detainees (BID) is a national charity that provides legal advice and representation to individuals held under immigration powers to secure their release from detention. We also provide legal advice and representation to detainees facing deportation. BID works with detainees in all removal centres in the UK, and with immigration detainees held in prison at the end of their sentence.

- We provide free legal advice, information and support to immigration detainees to help them exercise their right to liberty and access to justice, and to help them challenge their deportation.

- We prepare and present (free of charge) applications for release on bail or temporary admission.

- We carry out research and use evidence from our legal casework to influence decision-makers, including civil servants, parliamentarians, and regulatory bodies through policy advocacy.

The Article 8 Deportation Advice project (ADAP) is a project that provides free legal advice and representation to individuals challenging deportation on the grounds of their long residence in the UK and/or their family life in the UK.

The right to respect for family and private life is protected by Article 8 of the European Convention on Human Rights.

Disclaimer

Although every effort is made to ensure the information in this factsheet is accurate and up to date, it should not be treated as a complete and authoritative statement of the law. BID cannot be held liable for any inaccuracies and their consequences. The information in this factsheet is not legal advice. If you have a legal problem you should talk to a lawyer or legal adviser before making a decision about what to do.

Please check that this factsheet is up to date before using it. Please also check whether BID has written other factsheets or leaflets that might be relevant to you. All BID factsheets and leaflets can be found at www.biduk.org

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European Union (EU) and European Economic (EEA) nationals’ length of residence and how this can protect against deportation

EU law provides some protection against deportation. The EEA Regulations 2016 state that EU/EEA nationals can only be deported on grounds of public health, public policy and public security. Different tests apply for the Home Office to meet depending on how long you have lived in the UK.

The length of **residence** in the UK prior to the decision to deport is relevant to how strong the grounds must be to justify deportation.

- If the EU/EEA national has **permanent residence** it requires ‘**serious grounds’** of **public policy or public security to justify deportation**. A right of permanent residence is obtained after a person has lived in the UK for 5 years continuously exercising Treaty Rights (EEA Reg.15)

- If the EU/EEA national is **under 18 or has resided in the UK continuously for 10 years** prior to the decision to deport, it requires ‘**imperative grounds’** of **public security to justify deportation**.

  The person must already have a right to permanent residence before they can benefit from the highest test of ‘imperative grounds’.

- If the EU/EEA national has not lived in the UK as a ‘qualified person’ for 5 years or for 10 years before the decision to deport, the Home Office can deport on grounds of public policy or public security. However the decision must still be fair or ‘proportionate’ and must take account all personal circumstances including private and family life in the UK.

- A person’s previous criminal convictions do not in themselves justify the deportation of an EU/EEA national. Deportation may only be justified where the person represents “**a genuine, present and sufficiently serious threat affecting one of the fundamental interests of society**” (Reg. 27 (5) EEA Regulations 2016).
Does time in prison automatically break continuity or residence when calculating the 10 years?

No, the period of residence is not automatically broken. This is especially the case if the EU national has already lived continuously in the UK before going to prison.

The key issue is whether the links formed in the UK prior to imprisonment have been maintained. The Court of Justice (Grand Chamber) recently ruled in the case ofma C-316/16 B v Land Baden-Wurttemberg and C-424/16 Secretary of State for the Home Department v Franco Vomero, that:

an ‘overall assessment of the person’s situation’ must be made when considering whether links formed in society before prison have been maintained. These may include the following factors:

- The strength of the links formed in society before the imprisonment;
- The nature of the offence that led to imprisonment;
- The circumstances in which the offence was committed;
- The conduct of the person concerned throughout the period of imprisonment.

Additional factors that would be relevant include whether or not relatives and friends have visited the person in prison and what other links the person may have kept going with the community at large while in prison.

Continued...
What if I have left the UK temporarily during my stay in the UK?

The rules allow a person to be out of the UK for short periods. ‘Continuity of residence’ is not affected by:

a. Temporary absences not exceeding a total of six months in any one year.

b. Absences of a longer duration for compulsory military service.

c. One absence of a maximum of 12 consecutive months for important reasons such as pregnancy and childbirth, serious illness, study or vocational training, or a posting in another Member State or a third country.

What is the effect of absences from the UK once the permanent right of residence has been acquired?

Once you have the right of permanent residence under this regulation, it is only lost if you are absent from the UK for more than two consecutive years.

What is the effect of a period of imprisonment during the 5 years before gaining permanent right of residence?

The Court of Justice of the European Union (CJEU) has decided that the period of imprisonment will not count towards the 5 years\(^1\). The court said that this is because the right to a permanent right of residence is aimed at promoting social cohesion and encouraging genuine integration into the host society. A period of imprisonment is taken by the court and the Home Office to indicate a rejection of the values of British society.

How is the 10 year period of residence calculated?

The period of residence is calculated by counting backwards from the date of the ‘Notice of Decision to Make a Deportation Order.’\(^2\)

\(^1\) Onuekwere v SSHD C-378/12 CJEU (16.01.14)
\(^2\) SSHD v MG C-400/12 CJEU (16.01.14)
What happens if I have been absent from the UK during the 10 years before the decision to deport me?

Breaks during that time do not automatically prevent you from benefitting from the enhanced protection. It will be necessary for the Home Office to conduct an overall assessment of your circumstances at the time of the decision to deport you.

What are the overall issues that have to be considered?

The Home Office will still have to show that the decision to deport you is ‘fair’ or ‘proportionate’. For instance, it will have to take account of your age, the impact of removal on your private and family life and consider any compassionate circumstances.

Where can I get more information on calculating my length of residence under EU law?

You can contact the AIRE Centre. The AIRE Centre (Advice on Individual Rights in Europe) provides advice on rights under EU/EEA law. You can email them on info@airecentre.org or call them Monday-Friday 10am-6pm on 020 7831 4276.
KEEPING RECORDS

1. Keep a record of all phone calls & conversations you have with the Home Office, your offender manager/supervisor, and probation services

- Every time you have a telephone conversation with your offender manager/supervisor, probation services, the Offender Management Unit in your prison, or a Home Office official you should write down what you talked about, the questions that you were asked, and the answers that you gave.
- Try to get the name and job title of the person you spoke to and write that down too, and put the day of the week, the date and the time as well. You should ask for their name at the start of the conversation.
- If the telephone conversation does not go well, or you hear something you don't like, you should keep calm and try not to get angry. When the phone call is finished write down as much as you can remember of what was said. You will then have a record of discussions that will help you to remember what was said, and which can be used as evidence in court.

2. Keep all notes you send and receive from your Offender Manager/Supervisor or Home Office caseowner

- Every time you send a request to your Offender Manager or Home Office caseowner, make sure that you keep all your notes and their written responses. If they don't respond to one of your requests you should make a note on a piece of paper and keep the note.
- You will then have a record of your requests for information and help. This will help you to remember what was said, and you can use your notes as evidence in court.

3. Get proof of posting when sending letters and faxes

If you write letters or send a fax to try to obtain information you should:

- Keep a copy of the letter you sent and make a note on the copy of the date you sent it to be posted.
- Try to get ‘proof of posting' from the Post Office so that you can prove to the Home Office or the court or tribunal that you have written the letter. If you are detained and have a visitor from the visitors' group at your IRC or prison you could ask them if they will help you with this, but not all groups will be able to help with this.
How to contact BID

By post:
Freepost RTSU-ZJCB-XCSX
Bail for Immigration Detainees (BID)
1b Finsbury Park Road
London
N4 2LA

Fax: 020 3745 5226

General enquiries: enquiries@biduk.org
Casework enquiries: casework@biduk.org

Advice Line: 020 7456 9750
(Mon-Thurs, 10am - 12 midday)